

Bushfire Assessment Report

s.79BA 'Infill Development'

Lot 26 Sec 6 DP 1591, Lot 1 DP 436706 & Lot B DP 357731 7-11 Bent Street Gosford NSW

Prepared for ADG Architects



December 2018

Prepared by Terence O'Toole B.App.Sc Environmental Health Grad.Dip Design in Bushfire Prone Areas

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Document Control

Document Name	Project Ref	Date	Author	Status
20160801KDCG BAR 1.0	20160801KDCG	07-Feb-2017	ТО	Version 1
20160801KDCG BAR 2.0	20160801KDCG	12-Mar-2018	ТО	Version 2
20160801KDCG BAR 2.1	20160801KDCG	20-Jul-2018	ТО	Version 3
20160801KDCG BAR 2.2	20160801KDCG	30-Jul-2018	ТО	Version 4
20160801KDCG BAR 2.3	20160801KDCG	13-Dec-2018	ТО	Version 5



1 Bushfire Assessment Certificate

Property Address	7-11 Bent Street Gosford NSW		
Description of Proposal	Construction of a new residential multi-storey apartment building		
Plan Reference	Site Plan DA 02 Iss:7 Dated: 23/11/2017		
BAL Rating	The proposed building has been assessed as requiring a maximum BAL-29 construction standard.		
Does the Proposal Rely on Alternative Solutions	YES Image: Method 2 assessment methodology) NO Image: Method 1 assessment methodology)		
Does the Proposal Require Referral to the RFS	YES 🗹 NO 🗹		
Does the Proposal Comply with CDC	YES Image: Section 4 of this report NO Image: Section 4 of this report		

I, Terence O'Toole of Advanced Bushfire Performance Solutions Pty Ltd have carried out a bushfire risk assessment on the above mentioned proposal and property. This report includes the submission requirements set out in Appendix 4 of *Planning for Bush Fire Protection* 2006 together with recommendations as to how the relevant specifications and requirements are to be achieved.

I hereby certify, in accordance with Section 79BA of the *Environmental Planning and Assessment Act 1979* No 203:

- 1. That I am a person recognized by the NSW Rural Fire Service as a qualified consultant in bushfire risk assessment; and
- 2. That, subject to the recommendations contained within this report, the proposed development conforms to the relevant specifications and requirements*.

*The relevant specifications and requirements being; specifications and requirements of the document entitled Planning for Bush Fire Protection, ISBN 0 9751033 2 6, prepared by the NSW Rural Fire Service in co-operation with the Department of Planning and any other document prescribed by Section 79BA(1)(a) of the Environmental Planning and Assessment Act 1979 No 203.

I am aware that this Bushfire Assessment Report, prepared for the above mentioned site, is to be submitted in support of a development application for this site and will be relied upon by the consent authority as the basis for ensuring that the bushfire risk management aspects of the proposed development have been addressed in accordance with *State Environmental Planning Policy (Exempt and Complying Development Codes) 2008* and *Planning for Bush Fire Protection* 2006.

Terence O'Toole

13 December 2018

BAppSc Environmental Health Grad. Dip Design for Bushfire Prone Areas Director/Principal Consultant

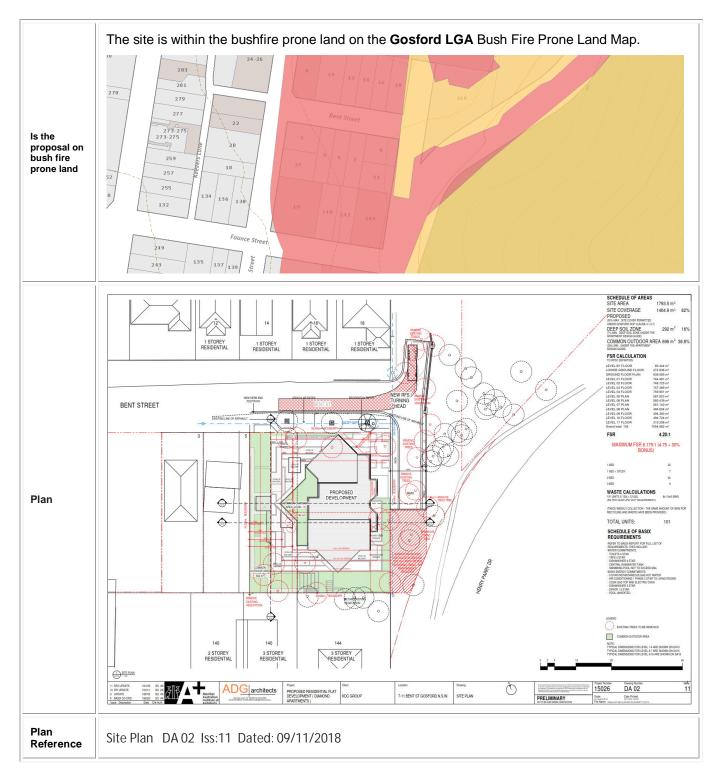
BPAD-A Level 3 Certified Practitioner BPD-PA-13734 Corporate Silver Member Fire Protection Association Australia



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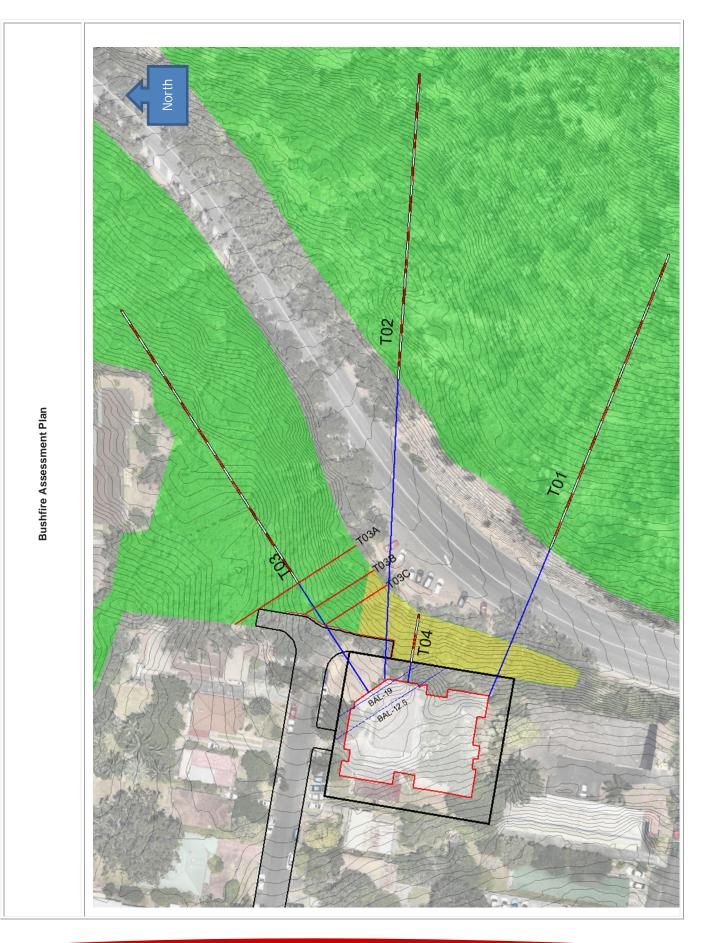


2 Proposed Development





3 Assessment Details



Bushfire Assessment Report



Legend and Comments

Blue line	Setbacks	
Thick black line	Proposed boundaries	
Red/white dashed line	Slope transect	
Thin grey line	0.5m contour	
Green shaded polygon	Bushfire Hazard Vegetation	
Yellow shaded polygon	Excluded vegetation	

	on Zones Complies accordance with Appendix 2 within the development
APZ managed to RF	
Vegetation	 The site is adjoining a remnant Crown Land reserve and is in proximity to a Council reserve (Rumbalara Reserve to the east of Henry Pary Drive. Gosford Council mapping identifies all the vegetation to the east (incl. Rumbalara Reserve) of the site as Narrabeen Coastal Blackbut Forest. The Lower Hunter REMS classifies this community as Coastal Narrabeen Moist Forest (Keith – Wet Sclerophyll Forest). The Flore and Fauna Impact Assessment prepared by Keystone Ecological (Dec 2015) confirms the vegetation classification and describes the forest as supporting a sparse to moderate shrubby understorey and a well-developed grass layer. The report does not go into detail about the structure of the vegetation in the reserves to clarify whether dry or well sclerophyll Forest predominates. Recent aerial images from NearMap suggest that the vegetation about TO2 is very open forest-woodland. The Rumbalara Reserve vegetation is a relatively undisturbed native bushland consistent with Dry Sclerophyll Forest structure on the northern aspects may exhibit wet sclerophyll forest structure, however, these are far removed from the site and do not influence life behaviour. The northeastern vegetation within the Crown Land reserve is disturbed native bushland tragmetted by urban development, access paths and uncontrolled local activity. This vegetation contains the remains of make-shift habitats, dumped material and exolic weeds. The widest portion is less than 70m (within 140m of the site). The potential fire fortn anrow of the site or the site until the width is less than 20m (perpendicular to the site as supporting a site as described in PBP or AS3959-2000. This may overstate the prediced bushing behaviour impacting the site, but will be a safe and conservative assessment. Although the north estern vegetation is not classified as remnant for the purposed of bushing behaviour modeling due to the lack of a clear justification as described in PBP or AS3959-2000. This may overstate



				m 1m LIDAR DEM sourced from	
	LPI. This elevation data has been processed to achieve 'Category 1' DEM products as described by the ICSM (Intergovernmental committee on Surveying & Mapping) Guidelines for Digital Elevation Data which specifies accuracies not exceeding 30cm with 2 sigma or 95% confidence.				
	Contours at 0.5m intervals w	vere extracted from the DEM.			
	The slopes are represented	by 3 transects (T01-T03).			
Slope	greatest impact on the site; h paths impacting the site.		dicular transects do no	will generally describe the t describe the most significant fire rom the east. These transects are	
	upslope.	·			
	Transect T03 addresses the behaviour modelling.	steepest fire run from the no	rtheast that also suppo	orts the standard bushfire	
	this assessment each transe	ect has been modelled at no g	greater than 10° as ins	exceed 10°, for the purposes of tructed by the RFS. It is noted ormally detailed in any RFS policy	
Environmental Features	None				
	The proposed building does	not comply with AS3959-200	9 Method 1 setbacks	along T03 for a BAL-29 outcome	
				ne wall of the residential portion of e minimum to achieve BAL-29.	
	 Setbacks along T03 are limited by flame contact. Setbacks to the Ground Floor are along the horizontal plane. Setbacks to Levels L1-L4 progressively decrease as the flame length is inclined to the vertical plane (see diagram below) 				
		1			
		22.21	sight		
	L4		flame height		
	L3		<u>.</u>		
Setback	L2		Ma)		
	L1				
	GF			<i>T03C</i>	
	LGF	5.5m	Retaining Wall	Bushfire Hazard Vegetation	
	B1		ning		
	Diagonal	section across building NE to SW			
	The building is designed with	h a northeast façade that acc	ommodates the flame	length (21.22m).	
	 No APZs are proposed beyo relied upon for APZs. 	and the boundaries of the dev	velopment; however ex	isting managed lands may be	
	The area immediately adjace Landscaping Plan (see Appe	ent to the eastern boundary is endix D).	s proposed to be perm	anently managed as per the	
			compromise soil stab	lity and negate potential crown	



Construction	 The proposed building will be constructed to AS3959-2009 requirements for BAL-29 along the northeastern façade, BAL-19 along the northern and eastern façades and BAL-12.5 along the western and southern façades. The BAL thresholds from T03C are described by blue dashed lines in the Bushfire Assessment Plan and the setbacks in the Bushfire Assessment Summary Table. Portions of the building closer than modelled setbacks (Lower Ground Floor) comply with flame zone standards and are below the ground surface (non-residential).
Management	 The entire residential lot is to be managed (as a minimum) to inner protection area (IPA) standards and maintained at this standard for the life of the development or until no longer required as per the Landscaping plan (see Appendix D). All asset protection zones provided within the residential lot will be the responsibility of the landowner. Vegetation management in the Crown lot adjacent to the eastern boundary will be not be required. Vegetation management in the Gertrude Street road reserve adjacent to the site will be the responsibility of the Council subsequent to the development works modifying the area.



Bushfire Assessmen	T01	T02	T03A	T03B	T03C	T03C	T03C
	101	102	103/1	1000	1030	1000	1000
Fire Danger Index (FDI)	100.00	100.00	100.00	100.00	100.00	100.00	100.00
Vegetation Class	Wet Sclerophyll	Wet Sclerophyll	Wet Sclerophyll	Wet Sclerophyll	Wet Sclerophyll	Wet Sclerophyll	We Sclerophyl
	Forest	Forest	Forest	Forest	Forest	Forest	Forest
Table 2.4.2 Vegetation code	A	А	А	А	А	А	A
Setback Distance (m)	43.27m	80.87m	34.86m	26.77m	21.53m	22.70m	27.36m
Near Elevation	52.50m	52.00m	40.25m	41.00m	41.00m	41.00m	41.00m
Far Elevation	67.54m	66.56m	44.50m	44.50m	44.50m	44.50m	44.50m
Fall	-15.04m	-14.56m	-4.25m	-3.50m	-3.50m	-3.50m	-3.50m
Run	85.32m	82.59m	87.70m	95.98m	101.50m	101.50m	101.50m
Effective Slope	-10.00°	-10.00°	-2.77°	-2.09°	-1.97°	-1.97°	-1.97
Up/Down	US	US	US	US	US	US	US
Table 2.4.2 Slope Range	US/Flat	US/Flat	US/Flat	US/Flat	US/Flat	US/Flat	US/Flat
Target Table A2.4 Setback	NA	NA	NA	NA	NA	NA	NA
Table A2.4 compliance	NA	NA	NA	NA	NA	NA	NA
Target Table 2.4.2 Setback Range	25-<35m	25-<35m	25-<35m	25-<35m	25-<35m	25-<35m	25-<35m
Actual Table 2.4.2 Setback	35-<48m	48-<100m	25-<35m	25-<35m	19-<25m	19-<25m	25-<35m
Range Actual Table 2.4.2 BAL	BAL-19	BAL-12.5	BAL-29	BAL-29	BAL-40	BAL-40	BAL-29
Table 2.4.2 BAL-29 compliance	Yes	Yes	Yes	Yes	No	No	Yes
	40.00m	40.00m	40.00m	40.00m	40.00m	40.00m	
Site Slope Near Elevation							40.00m
Site Slope Far Elevation	52.50m	52.00m	40.25m	41.00m	41.00m	41.00m	41.00m
Site Slope Length	43.27m	80.87m	34.86m	26.77m	21.53m	22.70m	27.36m
Site Slope	-16.11°	-8.44°	-0.41°	-2.14°	-2.66°	-2.52°	-2.09°
Up/Down	US	US	US	US	US	US	US
Modelled Setback	43.27m	80.87m	34.86m	26.77m	21.53m	22.70m	27.36m
Surface Fuel Load	25.00 t/ha	25.00 t/ha	25.00 t/ha	25.00 t/ha	25.00 t/ha	25.00 t/ha	25.00 t/ha
Overall Fuel Load	35.00 t/ha	35.00 t/ha	35.00 t/ha	35.00 t/ha	35.00 t/ha	35.00 t/ha	35.00 t/ha
Elevated Fuel Height	0.00m	0.00m	0.00m	0.00m	0.00m	0.90m	0.90m
Vegetation Height (m)							
	-	-	-	-	-	-	
Elevation of Receiver	6m	6m	9m	9m	8m	8m	8m
FDF Flame angle	61°	73°	62°	50°	43°	44°	49°
FDF Flame width	100.00m	100.00m	39.00m	22.18m	19.89m	19.89m	19.89m
Flame Temperature	1090K	1090K	1090K	1090K	1090K	1090K	1090K
FDF Flame Length (Lf)	13.98m	13.98m	20.30m	21.08m	21.22m	21.22m	21.22m
FDF Rate of Spread (ROS)	1.50 kmh	1.50 kmh	2.48 kmh	2.60 kmh	2.62 kmh	2.62 kmh	2.62 kmh
FDF Fire Intensity (kW/m)	27210 kW/m	27210 kW/m	44798 kW/m	46970 kW/m	47339 kW/m	47339 kW/m	47339 kW/m
FDF Transmissivity							
FDF View Factor	0.78	0.74	0.80	0.83	0.85	0.85	0.83
	0.1330	0.0546	0.1864	0.2237	0.3299	0.2952	0.1981
FDF Radiant Heat Flux (RHF)	7.93 kW/m ²	3.06 kW/m ²	11.40 kW/m²	14.14 kW/m ²	21.34 kW/m ²	19.00 kW/m ²	12.50 kW/m ²
FDF Method 2 BAL	BAL-12.5	BAL-12.5	BAL-12.5	BAL-19	BAL-29	BAL-19	BAL-12.5
Wind Speed							
SFR Length							
L/B Ratio							
HF/BF Spread Ratio							
SFR Ellipse Length	}						
SFR Flame width (Head Fire	┨────┤						
Width)							
SFR Flame angle							
SFR Flame Length							
SFR Fire Intensity (kW/m)							
SFR Transmissivity							
SFR View Factor							
SFR Radiant Heat Flux (RHF)							



Bushfire behaviour modelling

Transect T03 was modelled as 3 separate scenarios (T03A-T03C) to assess the impact on the site as the fire approached the building and began to be influenced by the narrowing fire front. This ensured that a broader more distant fire did not have a significant impact on the building.

Transect T03C flame lengths had the most significant impact on the building.

The entire building can comply with Method 1 acceptable solutions up to BAL-40, but this is not consistent with the RFS policy of capping higher density development at BAL-29. BAL-29 is achieved using Method 2.

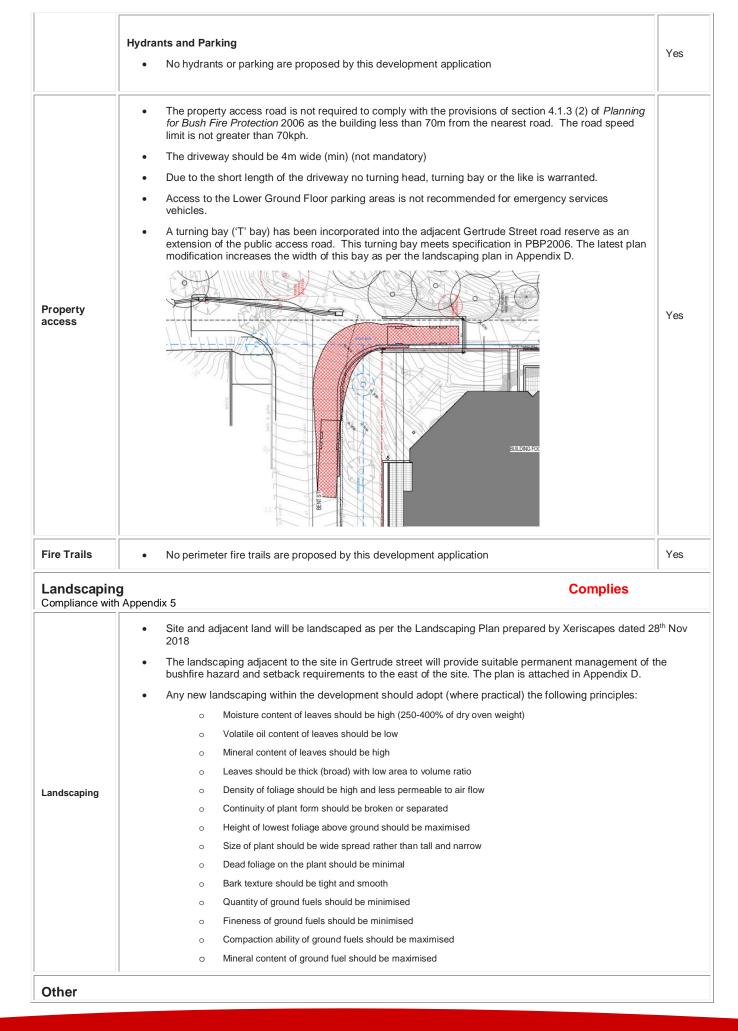
Complies Services Compliance with s.4.1.3. for services A reticulated mains water network is currently available to the site. . An existing hydrant is located adjacent to the northeastern corner of the site. Water The entire residential building is within 90m of the hydrant and as such complies with AS29419.1 - 2005 • distances (20m from hydrant to tanker, 60m of hose and a 10m jet of water = 90m) All above ground pipes and fittings are to be metal. . Power transmission lines external to the site are above-ground. . Electricity All new power lines within the site should be located under-ground. • No information provided. Should gas be provided then it must comply with appropriate standards. . Gas • All above ground pipes and fittings should be metal Complies

Access

Compliance with s.4.1.3(1)

•		
	Perimeter Roads (interfacing with the bushland)	
	An access road for services will be provided along the eastern boundary, within the Gertrude Street road reserve. A tuning bay will also be provided to the northeast of the site.	Yes
	• The road will be separated from the bushland by a low retaining wall.	Tes
	• The turning bay will support emergency services vehicles and garbage trucks and should restrict any parking within the service road or turning bay.	
	Non-Perimeter Roads	Yes
	No non-perimeter roads are proposed by this development application	
	One Way Access Roads	
	No one-way access roads are proposed by this development application	Yes
Public access road	Dead Ends	
	No dead-end road is proposed by this development application	Yes
	The existing cul-de-sac was approved by the RFS within an earlier subdivision development application	Tes
	All Roads	
	No roads are proposed by this development application	Yes
	Emergency Evacuation	
	• A Traffic Management Report has been prepared by Barker Ryan Stewart with an addendum (26 July 2018) specifically addressing the capacity of the road network to safely facilitate the emergency evacuation of the site.	
	• The report identifies the existing road network as having the highest level of service.	







Environmental Impact	None noted
Other BPMs	No additional measures
Deviations	The assessment does not deviate from the standards, specific objectives and performance criteria of Planning for Bush Fire Protection 2006

4 SEPP (Exempt & Complying Development Codes) 2008

Part 3 General Housing Code, Subdivision 9

Clause 3.36B Development standards for bush fire prone land

Part 3A Rural Housing Code, Subdivision 9

Clause 3A.37 Development standards for bush fire prone land

Sub Clause	Determination	Compliance
2(a)	1. The development conforms to the specifications of Planning for Bush Fire Protection 2006 and Addendum Appendix 3	Yes
2(b)	2. The development is not within bushfire attack level – 40 (BAL-40) or the flame zone (BAL-FZ).	No
2(c)	3. The lot has direct access to the public road.	Yes
2(d)	4. A reticulated water supply is connected to the lot	Yes
2(e)	5. Hydrant is located within 60m of the development	Yes
2(f)	6. Mains electricity is connected to the site	Yes
2(d)	7. The development is within 200m of the public road	Yes
2(e)	8. The property access road complies with s.4.1.3. (2) of Planning for Bush Fire Protection 2006	Yes
2(f)	9. A 20,000L water storage tank is provided with 65mm Storz fitting	Yes
2(g)	 Bottled gas is installed and maintained in accordance with Australian Standard AS/NZS 1596:2002: 'The storage and handling of LP gas' and the requirements of relevant authorities 	Yes
2(h-j)	11. Gas cylinders are provided. Gas cylinders kept close to the building shall have release valves directed away from the building and be located at least 2 metres away from any combustible material. Connections to and from gas cylinders are to be metal. There are no polymer sheathed flexible gas supply lines to gas meters adjacent to the dwelling	Yes



5 Bushfire Protection Measures - recommendations

Performance Criteria	Recommendation	Compliance
APZ	 The residential lot shall be managed to inner protection area standards as described in the RFS documents <i>Planning for Bush Fire Protection</i> 2006 and <i>Standards for Asset Protection</i> <i>Zones</i>. Gertrude Street shall be designed and managed as per the Landscaping Plan in Appendix D 	Yes
Construction	 The entire residential building shall be constructed to the requirements of AS3959-2009 for BAL-29, with the except of the northern and eastern western façade which may be constructed to BAL-19 and the western and southern façades which may be constructed to BAL-12.5 	Yes
Access	 Proposed turning bays off Bent Street shall be 4.0m wide with an inner turning radius of 6.0m 	Yes
Services	5. All services shall comply with Section 4.1.3 of <i>Planning for Bush Fire Protection</i> 2006	Yes
Landscaping	6. None	Yes
Emergency	7. The developer is encouraged to prepare a NSW RFS Bush Fire Survival Plan (Appendix A)	NA



Appendix A – Bush Fire Survival Plan



http://www.rfs.nsw.gov.au/__data/assets/pdf_file/0003/36597/GetReadyforaBushFire.pdf



Appendix B – Asset Protection Zone Standards

Planning for Bush Fire Protection 2006

Asset Protection Zone	Inner Protection Area	Outer Protection Area
(p.10)Buffer zone between bush fire hazard and buildings. Managed progressively to minimise fuel loads and reduce bushfire attack.	(p.10) Closest to buildings, incorporating the defendable space and for managing heat intensities at the building surface	(p.10) reducing the potential length of flames by slowing the rate of spread, filtering embers and suppressing crown fire
(p.10) defendable space is a subset of APZ	(p.50) The IPA is critical to providing a defendable space and managing heat intensities at the building surface. The IPA may be increased at the expense of the OPA	(p.50) the OPA serves to reduce the potential length of flames by slowing the ROS, filtering embers and reducing the likelihood of crown fires
(p.12) fuel reduced physical separation. Based on keeping radiant heat levels at buildings below 29kWm ⁻²	(p.51) An IPA should provide a tree canopy cover of less than 15% and should be located >2m from any part of the roofline of a dwelling. Garden beds and flammable shrubs are not to be located under trees and should not be located <10m from an exposed window or door. Lower limbs should be pruned to a height of 2m above the ground	(p.51) An OPA should provide a tree canopy cover of less than 30% and should have understorey managed (mowed) to treat all shrubs and grasses on an annual basis in advance of the fire season
(p.13) Where an APZ easement is established to the benefit of Community Title is shall be maintained in accordance with a PoM		
(p.18) Intent of Measures- to provide sufficient space and maintain reduced fuel load, so as to ensure radiant heat levels at the building are below critical limits and to prevent direct flame contact with a building		
(p.18) APZ is designed to minimise the presence of fuels which could become involved in a fire		
(p.19) APZs are managed and maintained to prevent the spread of fire towards the building. In accordance with the requirements of Standards for		



Asset Protection Zones (RFS,2005)	
Location of APZs on slopes >18	
is not supported for new	
development on wooded	
vegetation due to	
environmental constraints and	
difficulties in management. In	
addition, vegetation could carry	
a canopy fire without the	
support of understorey fuel	
(p.71) Retention of taller trees	
will assist in filtering out	
embers	
Tree canopy is not contiguous	

Standards for Asset Protection Zones

Asset Protection Zone	Inner Protection Area	Outer Protection Area
APZ is a fuel reduced area		
surrounding a built asset or		
structure		
APZ should be wholly located		
within your land		
Fallen ground fuels <6mm dia		
and bark should be removed on		
a regular basis		
Grasses need to be kept short		
and where possible green		
Separate tree crowns by 2-5m		
Canopy should not overhang		
within 2-5m of a dwelling		
Native trees and shrubs should		
be retained as clumps or islands		
and should maintain a covering		
of <20% of the area.		
Ensure there is no contiguous		
fuel path to the dwelling		
Fire trails, gravel paths, rows of		
trees, dams, creeks, swimming		
pools, tennis courts, and		
vegetable gardens are		
permitted in an APZ		



Appendix C – Site photos



View of vegetation in the crown land to the northeast



View north along path adjacent of Henry Parry Drive. Site is to the left



Appendix D – Gutrude St landscaping and access design

